

Message Text

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ACTION IO-13

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INRE-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-07
EB-07 NRC-05 FEAE-00 OIC-02 AF-10 ARA-06 EA-07
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FM USMISSION IAEA VIENNA
TO SECSTATE WASHDC IMMEDIATE 9100
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US MISSION USUN 4070
AMEMBASSY CAPETOWN

C O N F I D E N T I A L IAEA VIENNA 3861

DEPT PASS IO/SCT

E.O. 11652: GDS
TAGS: AORG, PARM, IAEA, SF
SUBJECT: SOUTH AFRICAN REPRESENTATION IN IAEA AND ARTICLE
VI REVISION

REF: A) STATE 105976
B) IAEA VIENNA 3222 (NOTAL)

1. MISSION HAS READ WITH INTEREST DEPT'S ALTERNATIVE
PROPOSAL ACCORDING TO WHICH CERTAIN AREAS WOULD GAIN AN ADDITIONAL
DESIGNATED BOARD SEAT AND GIVE UP AN ELECTED SEAT. WHILE
WE AGREE THAT PROPOSAL HAS ADVANTAGE FROM OUR VIEWPOINT
OF AVOIDING EXPANSION OF BOARD, WE QUESTION ITS SIMPLICITY
SINCE IT WOULD STILL INVOLVE EXTENSIVE AMENDMENT OF THE STATUTE.
MOREOVER WE DO NOT FULLY UNDERSTAND HOW THIS PROPOSAL
WOULD RELIEVE PRESSURES FROM LARGEST REGIONS FOR MORE
BOARD SEATS, AS STATED IN PARA 3 (2) OF REF -.
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2. THE VERY ESSENCE OF THE PROPOSAL FOR REVISION OF
ARTICLE VI IS AN INCREASE IN NUMBER OF BOARD SEATS
ALLOTTED TO CERTAIN REGIONS IN THE INTERESTS OF
ACHIEVING QUOTE MORE EQUITABLE GEOGRAPHIC REPRESENTATION.
UNQUOTE. SPONSORS OF THAT PROPOSAL HAVE MADE IT CLEAR
THAT THEY ARE NOT INTERESTED SIMPLY IN ALTERATION

IN STATUS OF ONE OF THEIR SEATS ALREADY ALLOTTED BUT IN NET INCREASE IN BOARD SEATS HELD BY THEIR AREAS. IN THIS CONNECTION, EGYPTIAN RES REP (SIRRY) INFORMED ME AT SALZBURG THAT FON MIN FAHMY (ONE-TIME EGYPTIAN GOVERNOR TO THE IAEA) HAD PERSONNALLY INSTRUCTED HIM TO ACCEPT NO LESS THAN TWO ADDITIONAL SEATS FOR AFRICA. IN SHORT, WE BELIEVE THERE IS NO HOPE OF OBTAINING ANY SUPPORT FOR THE PROPOSAL.

3. EVEN SHOULD WE AGREE TO ENLARGEMNT OF BOARD BY THREE MEMBERS (PRESUMABLY BY LEAVING ELECTED SEATS AT THEIR PRESENT LEVEL) AS SUGGESTED PARA4, REDA, THE PROPOSAL CONTAINS ELEMENTS WHICH WE BELIEVE WOULD RAISE OBJECTIONS: (A) AS DEPT HAS NOTED, SOUTH AFRICA WOULD CONTINUE TO QUOTE REPRESENT UNQUOTE AFRICAN REGION (THOUGH IT WOULD NOT BE SOLE REPRESENTATIVE); (B) IMPLICIT INCLUSION OF LATIN AMERICA IN BOARD EXPANSION WOULD BE COUNTER TO UNDERSTANDING, ALREADY REACHED HERE, TO RESTRICT CONSIDERATION OF ARTICLE VI REVISION TO PROPOSAL BEING PUT FORWARD BY AF AND MESA, (C) PROPOSAL WOULD REQUIRE FUNDAMENTAL REVISION OF ARTICLE VI A-1 (DESIGNATED CATEGORY) SINCE IT ENVISAGES A BOARD COMPOSED OF 15 MEMBERS 12 OF WHICH, AS STATUTE IS NOW WRITTEN, WOULD BE PRESUMED TO BE QUOTE MOST ADVANCED UNQUOTE SINCE THEY WOULD NOT BE SOLE REPRESENTATIVE OF CONFIDENTIAL

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THEIR AREAS (BY PRESENT READING, THIS WOULD PROBABLY COME TO INCLUDE SUCH STATES AS MEXICO, ZAIRE, EGYPT, PAKISTAN). BY FURTHER IMPLICATION, USSR, AUSTRALIA AND JAPAN WOULD BE CONSIDERED QUOTE REGIONALLY UNQUOTE MOST ADVANCED UNDER PRESENT STATUTE; (D) LIMITING BENEFICIARIES OF PROPOSAL TO AREAS CONTAINING 15 OR MORE STATES WOULD PROBABLY BE CHALLENGED AS ARBITRARY PARTICULARLY BE EE AREA (ELEVEN MEMBERS) WHICH WOULD GAIN NOTHING.

4. APART FROM THE ABOVE, THERE ARE OTHER ELEMENTS OF THE PROPOSAL WHICH SHOULD GIVE US PAUSE IN LIGHT OF OUR OWN INTERESTS. AS DEPT IS AWARE, DESIGNATED STATUS TENDS TO PERPETUATE ITSELF, WITH THE EXCEPTION OF THE LONG STANDING AND UNIQUE ROTATIONAL ARRANGEMNET BETWEEN ARGENTIAN AND BRAZIL. THIS BEING THE CASE, PROPASAL WOULD VIRTUALLY ASSURE CONTINUING PRESENCE ON BOARD OF SUCH STATES AS PAKISTAN, MEXICO, EGYPT OR ZAIRE, WHICH WE VIEW AS MOST LIKELY CANDIDATES FOR DESIGNATION UNDER

THE DEPT'S PROPOSED ALTERNATIVE. IN LIGHT OF THEIR
RECENT PERFORMANCE IN BOARD AND GENERAL CONFERENCE,
WE ARE NOT RPT NOT SURE THIS NOULD BE DISIRABLE.

5. FINALLY, WE ARE CONFIDENT THAT IN ITS STRONG
RESERVATIONS REGARDING A NINTH REGION DEPT HAS TAKEN
INTO ACCOUNT THE FACT THAT WITHOUT SUCH A PROVISION
WE PERCEIVE NO RPT NO WAY OF ENSURING SOUTH AFRICA'S
CONTINUED PRESENCE ON BOARD IN FUTURE SINCE EVEN IN
CONTEXT OF DEPT'S PROPOSAL, DESIGNATION MUST TAKE
PLACE ANNUALLY. COROLLARY TO THIS IS POSSIBILITY
UNDER DEPT'S PROPOSAL, THAT REGARDLESS OF WHAT IS WORKED OUT
THIS JUNE, BOARD MIGHT IN FUTURE DESIGNATE TWO AF STATES
NEITHER OF WHICH WOULD BE SOUTH AFRICA. RESULTING
BALANCE ON BOARD WOULD NOT BE HELPFUL TO OUR INTERESTS
OR AGENCY'S

6. GIVEN THE DEPT'S RESERVATIONS, IT IS MY JUDGEMENT
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THAT WE HAVE LITTLE CHOICE OTHER THAN TO REVERT TO
PROPOSAL, CITED REF B, WHICH APPEARS TO BE ACHIEVABLE
AND ENJOYS SOME SUPPORT HERE; I.E. CREATION OF ONE
ADDITIONAL ELECTIVE SEAT EACH FOR MESA AND AF AND
DESIGNATION OF SOUTH AFRICA AND AND ADDITIONAL AF MEMBER STATE.
I AHVE ALREADY EXPRESSED MY RESERVATIONS AND OTHER', ON
DESIGNATION OF SAG AND ANOTHER AFRICAN STATE WITHOUT REVISING
STATUTE BUT AT THIS TIME THERE APPEARS TO BE NO ALTERNATIVE
OTHER THAN REMOVAL OF SAG FROM BOARD
THIS JUNE

7. FYI: AS A POSSIBLE INTEREST TO DEPT, DG EKLUND
HAS TOLD AMBASSADOR TAPE THAT HE IS FIRMLY OPPOSED TO
BOARD TAKING ANY ACTION ON ARTICLE VI REVISION
OTHER THAN TO APPOINT A COMMITTEE TO STUDY MATTER. USSR
RES REP (EROFEEV) APPARENTLY SHARES THIS VIEW. I DO
NOT CONSIDER THIS VIEW EITHER PRUDENT OR PRACTICAL.
COMMITTEE ROUTE WOULD INVITE WHOLESAL REVISION OF THIS
ARTICLE AND POSSIBLY OF OTHERS AS WELL. MOREOVER, I BELIEVE
WE HAVE PASSED THE POINT AT WHICH STONEWALLING OR
STALLING MIGHT HAVE BEEN AN OPTION. END FYI. STONE

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